

ANGLESEY AND GWYNEDD JOINT LOCAL DEVELOPMENT PLAN (2011 – 2026)

PUBLIC EXAMINATION:

Hearing Session 16 – Monitoring and Implementation and Miscellaneous Issues



Action Point S16/PG41

Consider inclusion of an explanatory note to describe the Plan's relationship with the Well-being and Future Generations (Wales) Act 2015 and the Wales National Marine Plan.

1 Well-being and Future Generations (Wales) Act 2015

1.1 The Well-being of Future Generations (Wales) Act 2015 places a duty on public bodies (including Welsh Ministers) that they must carry out sustainable development. Section 2 contains provisions regarding a definition of sustainable development. In carrying out this duty, actions which public bodies must take include:

- Setting and publishing objectives (“well-being objectives”) that are designed to maximise its contribution to achieving each of the well-being goals; and,
- Taking all reasonable steps (in exercising its functions) to meet those objectives.

1.2 The Act puts in place seven well-being goals to help ensure that public bodies are all working towards the same vision of a sustainable Wales.

1.3 A note submitted by Welsh Government to the Examination (see document DA.037 in the Examination Library) draws attention to a number of factors, which are as follows:

- The Well-being of Future Generations (Wales) Act 2015 (Commencement No. 2) Order 2016 brought into force various sections of the Act from 1 April 2016.
- However, the implementation of Planning (Wales) Act 2015 (Commencement No. 2 and Transitional and Saving Provisions) Order 2015 at section 6 means that Plans that had been submitted for Examination at the time when section 2 of the Act came into force would not be subject to the carrying out of sustainable development in accordance with the Well-being of Future Generations (Wales) Act 2015. Achieving the well-being goals therefore cannot apply to these plans.
- The Welsh Government's note records that the Anglesey and Gwynedd Joint Local Development Plan is one of three plans which are not required to achieve these goals.

1.4 Nonetheless, the Councils consider it appropriate to indicate how the Anglesey and Gwynedd Joint Local Development Plan's direction of travel aligns with the well-being goals. Making reference to the Sustainability Appraisal, the table in Appendix 1 to this note aims to show how the Plan aligns to the seven well-being goals.

2 The Wales National Marine Plan

2.1 The emerging Wales National Marine Plan's (WNMP) purpose is to guide the sustainable development of our marine area through the sustainable management of marine natural resources. It covers both Welsh inshore waters (out to 12 nautical miles) and offshore waters (beyond 12 nautical miles) in a single document. The landward extent of this Plan will be to high water.

2.2 A pre-consultation draft of the Plan was published by Welsh Government for comments in November 2015 through to the end of January 2016. It is understood that the policy approach would continue to be developed post engagement on the pre-consultation draft in order to release a draft plan for formal consultation at a later date.

2.3 The pre-consultation draft WNMP states that High Level Marine Objectives (HLMOs) set out in the Marine Policy Statement (2011) directly inform the emerging WNMP. The objectives align with the Welsh Government's well-being goals and principles for sustainable development and also the direction provided in the EU Directive on Marine Spatial Planning 89/2014. As WNMP extends up to the level of mean high water spring tides and land-use planning boundaries generally extend to mean low water spring tides there will be an overlap between the finalised WNMP and terrestrial plans, helping to facilitate integration between land and sea. The pre-consultation draft WNMP provides examples of statutory and non-statutory plans drawn up by public bodies that are of relevance to WNMP, which are:

- River Basin Management Plans (RBMPs) under the Water Framework Directive;
- AONB Management Plans;
- National Park Management Plans;
- Management schemes for European Marine Sites;
- Plans to ensure well-being under the Well-being of Future Generations (Wales) Act 2015;
- Shoreline Management Plans;
- Estuary Management Plans (e.g. Severn Estuary Management Plan);
- Coastal Habitat Management Plans;
- Heritage Coast Plans;
- Sector specific management plans (e.g. port authority plans);
- Coastal regeneration strategies.

2.4 The pre-consultation draft WNMP refers to an evaluation matrix to be prepared that will evaluate plans such as development plans (adopted and emerging) covering coastal authorities to encourage integration at the coast. A table

will] indicate those plans that include provisions that relate to the sector policies within the WNMP and signposts local planning authorities to policies within the WNMP plan that are of relevance to their planning priorities.

2.5 Therefore, the WNMP is still in draft form and needs to be subject to formal consultation before being finalised. The emerging WNMP identifies various statutory and non-statutory plans prepared by the Councils that are of relevance to WNMP. The Councils are confident that they have had regard to the statutory and non-statutory plans that cover the Plan area, e.g. AONB Management Plans, West Wales Shoreline Management Plan, Heritage Coast Plans, in preparing the Anglesey and Gwynedd Joint Local Development Plan. Relevant policies include Policy ARNA 1 Coastal Change Management Areas, Policy AMG 3 Coastal Protection, New Policy AONB Management Plans.

2.6 The Plan's preparation has also been subject to a combined Sustainability Appraisal/ Strategic Environmental Assessment, which include the following Sustainability Framework Objectives: Maintain and enhance biodiversity interests and connectivity; Safeguard water quality, manage resources sustainably and minimise flood risk.

2.7 On this basis it is considered that the Plan aligns with the emerging WNMP.

Appendix 1: The Anglesey and Gwynedd Joint Local Development Plan and the Well-being of Future Generation (Wales) Act 2015

The Well-being Goals and the Plan

Well-being Goal	How does the Plan contribute to this goal?
<p>A prosperous Wales: An innovative, productive and low carbon society which recognises the limits of the global environment and therefore uses resources efficiently and proportionately (including acting on climate change); and which develops a skilled and well-educated population in an economy which generates wealth and provides employment opportunities, allowing people to take advantage of the wealth generated through securing decent work.</p>	<p>The Sustainability Appraisal identified sustainability issues that affect the Plan area through a review of plans and programmes and through the collection of baseline data. These include biodiversity, climatic factors, landscape protection, sustainable transport, minerals, waste and water.</p> <p>The Plan contains a suite of policies that promote low carbon technologies, renewable energy generation, protect finite resources and policies that protect and enhance the environment upon which the prosperity of the Plan area’s population depends.</p> <p>The Plan provides opportunities for a flourishing economy by safeguarding existing employment land and allocating new employment land for future employment needs and provides a local planning policy framework for developments that are linked/ associated to Wylfa Newydd. The Plan also contains policies for redeveloping suitable previously developed land and buildings for various types of development, which is an effective way of ensuring urban renewal, including an appropriate mix of housing, employment, retail, education, leisure and amenity uses.</p> <p>Although educational interests are beyond the remit of the Plan, it does include policies that support proposals for further and higher education facilities and encourages infrastructure and developer contributions for education where it is necessary. The Plan also seeks to maintain the hierarchy of sustainable communities and the services they provide.</p>

Sustainability Framework Objectives that have been applied to the Plan:

- Manage and reduce the impacts of climate change by promoting and supporting mitigation and adaptation measures;
- Support economic growth and facilitate a vibrant, diversified economy providing local employment opportunities.

Relevant Policies:

- PS2: Infrastructure and Developer Contributions
- ISA1: Infrastructure Provision
- ISA3: Further and higher education development
- PS3: Information and Communities Technology
- PS4: Sustainable transport, development and accessibility
- PS5: Sustainable Development
- PS6: Alleviating and adapting to the effects of climate change
- PCYFF4: Carbon Management
- PS7: Renewable energy technology
- ADN1: On-shore wind energy
- ADN2: Other renewable energy technologies
- PS9: Wylfa Newydd
- PS10: Providing opportunities for a flourishing economy
- CYF1: Safeguarding and allocating land and units for employment use
- CYF3: New large single user industrial or business enterprise on sites which are not safeguarded or allocated for employment purposes
- CYF5: Reuse and conversion of rural buildings for business/industrial use
- CYF6: Regeneration Sites
- PS16: Conserving and enhancing the natural environment
- AMG4: Local Biodiversity Conservation
- AMG5: Protecting Sites of Regional or Local Significance
- PS19: Minerals
- MWYN1: Safeguarding mineral resources

<p>A resilient Wales: A nation which maintains and enhances a biodiverse natural environment with healthy functioning ecosystems that support social, economic and ecological resilience and the capacity to adapt to change (for example climate change).</p>	<p>The Plan contains specific policies that protect and enhance the natural environment and biodiversity. It identifies and protects both statutory and non-statutory designations.</p> <p>It promotes the efficient use of resources, renewable, low or zero carbon technologies and contains policies which seek to alleviate and adapt to the effects of climate change.</p> <p>As large parts of the Plan area are coastal in nature it has taken account of Shoreline Management Plan's policies.</p> <p>The Plan also prohibits inappropriate development in flood zones.</p> <p><u>Sustainability Framework Objectives that have been applied to the Plan:</u></p> <ul style="list-style-type: none"> • Maintain and enhance biodiversity interests and connectivity; • Manage and reduce the impacts of climate change by promoting and supporting mitigation and adaptation measures; <p><u>Relevant Policies:</u></p> <ul style="list-style-type: none"> ▪ PS6: Alleviating and adapting to the effects of climate change ▪ PCYFF4: Carbon Management ▪ PS7: Renewable energy technology ▪ ADN1: On-shore wind energy ▪ ADN2: Other renewable energy technologies ▪ ARNA1: Coastal Change Management Area ▪ PS16: Conserving and enhancing the natural environment ▪ AMG4: Local Biodiversity Conservation ▪ AMG5: Protecting Sites of Regional or Local Significance
<p>A healthier Wales: A society in which people's physical and mental well-</p>	<p>A Health Impact Assessment of the Plan has been undertaken to ensure that the Plan militates against any possible negative impacts and to positively</p>

<p>being is maximised and in which choices and behaviours that benefit future health are understood.</p>	<p>promote and enhance the health and wellbeing of the resident population.</p> <p>The Plan safeguards against losing open space with recreational value and provides opportunity to create more recreational areas with new housing developments. Other policies in the Plan contain criteria that where appropriate require new developments to create attractive, safe public places where important local features, which include amenity areas, green spaces and green infrastructure, are retained and enhanced.</p> <p>The Plan facilitates the development of health care facilities that are accessible to all in the Plan Area. It also directs new residential development in accordance with a settlement's role in the Settlement Hierarchy, thus moving towards ensuring new homes are located in locations that are accessible to key social facilities and services.</p> <p><u>Sustainability Framework Objectives that have been applied to the Plan:</u></p> <ul style="list-style-type: none"> • Promote community viability, cohesion, health and well being <p><u>Relevant Policies:</u></p> <ul style="list-style-type: none"> ▪ ISA2: Community Facilities ▪ ISA4: Safeguarding existing open space ▪ ISA5: Provision of open spaces in new housing developments ▪ PS4: Sustainable transport, development and accessibility ▪ TRA4: Managing transport impacts ▪ PCYFF2: Design and place shaping
<p>A more equal Wales: A society that enables people to fulfil their potential no matter what their background or circumstances (including their socio economic background and circumstances).</p>	<p>An Equality Impact Assessment of the Plan has been undertaken to ensure that the Plan does not discriminate against particular groups and to identify the positive contribution the Plan can make to the equalities agenda.</p>

Race:

Numerous policies with the Plan facilitate social inclusion which will aid the integration of groups into local communities. Improving accessibility is also an important theme in the Plan, which will help integrate minority groups, including Gypsies and Travellers into society.

Disability:

The Plan facilitates the development of good quality housing which are appropriate for the needs of disabled people. A design policy ensures that all development achieves inclusive design by ensuring barrier free environments, allowing access by all and making full provision for people with disabilities.

The Plan also supports the proposals involving working from home, which could be particularly useful in rural areas which are less accessible to places of work particularly for people with mobility issues.

Sex:

Safety in the community is an issue that may affect certain groups such as women and younger men, who may be more vulnerable to violent crime. It is not anticipated that the detailed policies are likely to have a significant adverse effect on these groups. Policies contained in the Plan directly address issues such as design, the public realm, public transport and fear of crime which may affect certain groups such as women. The Plan also facilitates easy access to health facilities and access to those facilities for both men and women.

Sexual orientation:

Although the Plan has limited scope to influence these groups the issue of safety in the community may affect this group. Policies contained in the Plan directly address issues such as design, the public realm, public transport and fear of crime

Gender Re-assignment:

Although the Plan has limited scope to influence these groups the issue of safety in the community may affect this group. Policies contained in the Plan directly address issues such as design, the public realm, public transport and fear of crime

Religion or Belief:

The availability and accessibility of certain community facilities is an important consideration with regards to religious groups. The Plan facilitates development of appropriate facilities (including housing, leisure facilities and community facilities) suitable for all religions. The Plan also facilitates the development of a mix of housing types which is suitable to a wide range of groups.

Age:

The Plan promotes an appropriate mix of housing in new developments (including local market housing and affordable housing) which in turn promotes sustainable mixed communities by ensuring that all new residential development contributes to improving the balance of housing and meets the identified needs of the whole community.

There are specific policies for residential care homes, extra care housing and specialist care accommodation for the elderly which directly addresses the housing requirements of older people. Infrastructure policies will facilitate the provision of appropriate services and facilities for people of different age groups which should improve community well-being and vitality

The Plan aims to safeguard employment sites and facilitates economic growth in both urban and rural areas which should help retain the working age population as well as young people in their communities thus improving community wellbeing.

	<p>Sustainable transport policies will benefit both younger and older age groups by making access to services easier, particularly in rural communities</p> <p><u>Sustainability Framework Objectives that have been applied to the Plan:</u></p> <ul style="list-style-type: none"> • Promote community viability, cohesion, health and well being • Support economic growth and facilitate a vibrant, diversified economy providing local employment opportunities • Provide good quality housing, including affordable housing that meets local need • Promote and enhance good transport links to support the community and the economy <p><u>Relevant Policies:</u></p> <ul style="list-style-type: none"> ▪ ISA1: Infrastructure provision ▪ ISA2: Community facilities ▪ PS4: Sustainable transport, development and accessibility ▪ TRA4: Managing transport impacts ▪ PCYFF2: Design and place setting ▪ CYF5: Reuse and conversion of rural buildings for business/industrial use ▪ TAI1: Appropriate housing mix ▪ TAI2: Subdivision of existing properties ▪ TAI4: Residential care homes, extra care housing or specialist care accommodation for the elderly ▪ TAI11: Safeguarding existing Gypsy and Traveller sites ▪ TAI12: Gypsy and Traveller site allocations ▪ TAI13: Sites for Gypsy and Traveller pitches
<p>A Wales of cohesive communities: Attractive, viable, safe and well-connected communities.</p>	<p>The Plan contains policies that aim to promote safe, healthy, distinctive and vibrant communities. The Plan’s Spatial Strategy aims to disperse development proportionately around the Plan area whilst focussing on those</p>

locations that provide the best opportunities for achieving sustainable development.

The Plan promotes an appropriate mix of housing in new developments which in turn promotes sustainable mixed communities by ensuring that all new residential development contributes to improving the balance of housing and meets the identified needs of the whole community

The Plan's policies set out the priority criteria which new development will need to meet in achieving sustainable and appropriately located development.

The Plan contains sustainable transport policies which aim to mitigate any negative impacts of new transport schemes but also to ensure that communities are well-connected to facilities and services.

Sustainability Framework Objectives that have applied to the Plan:

- Promote community viability, cohesion, health and well being
- Support economic growth and facilitate a vibrant, diversified economy providing local employment opportunities
- Provide good quality housing, including affordable housing that meets local need
- Promote and enhance good transport links to support the community and the economy

Relevant Policies:

- PS4: Sustainable transport, development and accessibility
- TRA1: Transport network developments
- TRA4: Managing transport impacts
- PS5: Sustainable development
- PCYFF1: Development criteria

	<ul style="list-style-type: none"> ▪ PCYFF2: Design and place shaping ▪ PS10: Providing opportunities for a flourishing economy ▪ PS13: Housing provision
<p>A Wales of vibrant culture and thriving Welsh Language: A society that promotes and protects culture, heritage and the Welsh language, and which encourages people to participate in the arts, and sports and recreation.</p>	<p>A Welsh Language Impact Assessment of the Plan has been undertaken and has informed the Sustainability Appraisal, in order to support other schemes, policies and initiatives to positively promote and enhance the Welsh language and culture of the resident population and, where necessary, mitigate against any possible negative impacts.</p> <p>The Plan contains specific policies that will contribute to protecting, promoting and support the use of the Welsh language in the Plan area.</p> <p>Housing policies facilitate an adequate amount of mixed housing (type and tenure) to satisfy the needs of all sections of the population including older people’s housing. The policies will facilitate local need affordable housing, local market housing, open market housing and accommodation designed particularly for the older generation. This will help create sustainable and inclusive communities and coupled with other policies in the Plan, e.g. employment land policies, and each Councils’ strategies and plans should help to reduce out-migration of younger age groups, attract former residents back into the area, as well as working age newcomers.</p> <p>Policies relating to economic development facilitate the provision of economic opportunities throughout the area. This should also help retain young people in communities, particularly some of the more rural ones, thus sustaining or improving the demographic balance within communities.</p> <p>The Plan also contains policies that aim to protect the Welsh culture and heritage by recognising, protecting and enhancing historic built heritage assets and archaeological sites.</p>

	<p><u>Sustainability Framework Objectives that have been applied to the Plan:</u></p> <ul style="list-style-type: none"> • Conserve, promote and enhance the Welsh language • Conserve, promote and enhance cultural resources and historic heritage assets • Value, conserve and enhance the Plan area’s rural landscapes and urban townscapes • Support economic growth and facilitate a vibrant, diversified economy providing local employment opportunities • Provide good quality housing, including affordable housing that meets local need <p><u>Relevant Policies:</u></p> <ul style="list-style-type: none"> • PS1: Welsh language and culture • PS10: Providing opportunities for a flourishing economy • PS13: Housing provision • TAI5: Local market housing • PS14: Affordable housing • TAI10: Exception sites • PS15: Settlement Strategy • TAI1: Appropriate housing mix • PS17: Preserving and enhancing heritage assets • AT1: Conservation areas, World Heritage Sites and Registered Landscapes, Parks and Gardens, • AT2: Enabling development • AT3: Locally or regionally significant non-designated heritage assets • AT4: Protection of non-designated archaeological sites
<p>A globally responsible Wales: A nation which, when doing anything to improve the</p>	<p>In order to reduce the Plan area’s potential negative impact on global well-being and to enhance any positive impacts, the Plan contains policies that aim</p>

<p>economic, social, environmental and cultural well-being of Wales, takes account of whether doing such a thing may make a positive contribution to global well-being.</p>	<p>to ensure that the Plan area optimises the contribution it makes towards meeting the national targets for renewable energy generation and the reduction of carbon.</p> <p>The Plan also seeks to protect wider environmental features such as biodiversity and natural resources.</p> <p><u>Relevant Policies:</u></p> <ul style="list-style-type: none">▪ PS5: Sustainable Development▪ PS6: Alleviating and adapting to the effects of climate change▪ PCYFF4: Carbon Management▪ PS7: Renewable energy technology▪ PS9: Wylfa Newydd▪ ADN1: On-shore wind energy▪ ADN2: Other renewable energy technologies▪ PS16: Conserving and enhancing the natural environment
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